

# Asymptotic Efficiency Bounds for a Class of Experimental Designs

Timothy B. Armstrong\*  
University of Southern California

May 18, 2026

## Abstract

We consider an experimental design setting in which units are assigned to treatment after being sampled sequentially from an infinite population. We derive asymptotic efficiency bounds that apply to data from any experiment that assigns treatment as a (possibly randomized) function of covariates and past outcome data, including stratification on covariates and adaptive designs. For estimating the average treatment effect of a binary treatment, our results show that no further first order asymptotic efficiency improvement is possible relative to an estimator that achieves the Hahn (1998) bound in an experimental design where the propensity score is chosen to minimize this bound. Our results also apply to settings with multiple treatments with possible constraints on treatment, as well as covariate based sampling of a single outcome.

## 1 Introduction

It is common practice in the design of experiments to use baseline covariates or data from past waves to inform sampling or treatment assignment. An example is stratification, in which units are grouped into blocks using baseline covariates, and then randomized to treatment or control separately within each block, thereby ensuring that the covariate distribution is “balanced” between treatment and controls. In a review of a selection of research articles using experiments in development economics, Bruhn and McKenzie (2009) report that about

---

\*email: [timothy.armstrong@usc.edu](mailto:timothy.armstrong@usc.edu). Support from National Science Foundation Grant SES-2049765 is gratefully acknowledged.

3/4 of these articles use some form of stratification. Further description and discussion of such designs are given in survey articles (Duflo et al., 2007) and textbooks (Imbens and Rubin, 2015; Rosenberger and Lachin, 2015). See also Bugni et al. (2018) for further references.

Such designs have received renewed interest in the theoretical literature, with several papers deriving asymptotic approximations to the sampling distribution of estimators and test statistics in such designs (see, among others, Bugni et al., 2018; Bai et al., 2021). One goal of this literature has been to design experiments that improve the asymptotic efficiency of estimators and tests. Consider estimating the average treatment effect (ATE) of a binary treatment. For a given experimental design leading to iid data, the efficiency bound of Hahn (1998) gives the smallest possible asymptotic variance. This optimal asymptotic variance depends on the experimental protocol through the propensity score (the conditional probability of treatment given covariates). A recent literature (Hahn et al., 2011; Tabord-Meehan, 2023; Cytrynbaum, 2023) has considered the problem of implementing an experiment that makes the variance bound of Hahn (1998) as small as possible.

A key component of the experimental designs proposed in this recent literature is the use of data from past waves or stratification on baseline covariates as a part of the rule for assigning treatment. Due to the non-iid nature of the resulting data, the Hahn (1998) bound no longer applies. Thus, it is unclear whether the Hahn (1998) bound is still an appropriate benchmark once such experimental protocols are allowed. Does the Hahn (1998) bound still give the optimal asymptotic variance in such settings? Or does the use of stratification or other dependence-inducing experimental designs allow for further improvement that the aforementioned literature is leaving on the table?

In this paper, we derive asymptotic efficiency bounds in a general setting that allows for such designs. Applied to the case of a binary treatment, our results show that the optimized Hahn (1998) bound indeed gives a bound for the performance of any estimator or test with data from any experimental design in this general setting. Thus, no further efficiency improvement is possible using other experimental designs.

To see how our main result is derived, recall that semiparametric efficiency bounds such as those derived by Hahn (1998) are obtained by deriving bounds in a parametric submodel. The sharpest bound that can be obtained from a parametric submodel gives the semiparametric efficiency bound, and the submodel that yields this bound is called the least favorable submodel. Thus, to show that the bound continues to hold under arbitrary experimental designs, it suffices to show that the same efficiency bound holds in the least favorable submodel. To this end, we derive a likelihood expansion and local asymptotic normality theorem that

applies to arbitrary experimental designs that assign treatment after observing the entire set of covariates and past outcome values for an independent sample from an infinite population. To derive these results, we apply techniques used in the recent literature deriving asymptotic distributions of estimators in related settings (in particular, we apply a martingale representation similar to those used in Abadie and Imbens, 2012) to a Le Cam style local expansion of the likelihood ratio. Applying these results to the least favorable submodels used to derive the corresponding bounds in the iid case then gives the efficiency bounds.

As we discuss in more detail in Section 6, one can achieve the Hahn (1998) variance bound either through independent treatment assignment or through treatment assignment rules that use stratification on baseline covariates. Given that one can achieve the same asymptotic variance using these either approach, one may use other criteria to choose between different treatment rules that yield the same optimal asymptotic variance. For example, one may opt for stratification over iid sampling because it allows one to achieve the optimal asymptotic variance using a simpler estimator. We discuss practical implications and limitations of our results and other results from the literature in Section 7.

Several papers written around the same time as this one consider related problems involving asymptotic efficiency bounds in experiments. Bai et al. (2023) and Rafi (2023) consider a setting similar to ours, but consider efficiency among certain restricted classes of treatment rules involving covariate based stratification. This differs from our main efficiency bounds (Theorems 4.1 and 5.1) which do not restrict the treatment rule or impose only cost constraints, although our likelihood expansion and general local asymptotic normality result (Theorem 3.1 and Corollary 3.1) are useful as technical tools in these other settings. Another literature (Adusumilli, 2023; Kuang and Wager, 2023; Hirano and Porter, 2023) focuses on bandit problems and related settings. While these papers consider interesting dynamic problems that fall outside of the scope of the present paper (for example, deciding when to end an experiment early in the interest of the welfare of experimental subjects), they do not address whether experimental design choices such as stratified randomization can be used to improve on efficiency bounds for iid data.

The rest of this paper is organized as follows. Section 2 gives an informal description of our results in a simple setting with a binary treatment and no constraints on the experimental design. Section 3 describes the formal setup, and includes our main technical results. Section 4 applies these results to provide a formal statement of the optimality result in the simple setting in Section 2. Section 5 considers a more general setting with multiple treatments and possible constraints on overall treatment and sampling. Section 6 discusses approaches

for achieving the efficiency bounds derived in earlier sections. Section 7 discusses practical implications and limitations of the results. Proofs are given in an appendix.

## 2 Informal Description of Results in a Simple Case

Consider the case of a binary treatment. Unit  $i$  has potential outcomes  $Y_i(1)$  and  $Y_i(0)$  under treatment and non-treatment. In addition, there is a vector of baseline covariates  $X_i$  associated with individual  $i$ . We assume that  $(X_i, Y_i(0), Y_i(1))$  are drawn iid from some population, and we are interested in the ATE  $E[Y_i(1) - Y_i(0)]$  for this population. The researcher first observes a sample  $X_1, \dots, X_n$  of baseline covariates. The researcher chooses a treatment assignment  $W_{n,i}$  for each unit  $i$ , and observes  $Y_i(W_{n,i})$  for this unit. The treatment assignment  $W_{n,i}$  can depend on the entire sample of baseline covariates, as well as past outcomes  $Y_j(W_{n,j})$  for  $j = 1, \dots, i - 1$ .<sup>1</sup>

One possible design is to assign treatment independently across  $i$ , with  $P(W_i = 1|X_i) = e(X_i)$ . The conditional treatment probability  $e(x)$  is referred to in the literature as the propensity score. This yields iid data, so that the semiparametric efficiency bound of Hahn (1998) applies, giving

$$v_{e(\cdot)} = \text{var}(\mu(X_i, 1) - \mu(X_i, 0)) + E \frac{\sigma^2(X_i, 0)}{1 - e(X_i)} + E \frac{\sigma^2(X_i, 1)}{e(X_i)} \quad (1)$$

as a bound for the asymptotic variance of an estimator of the ATE, where  $\mu(x, w) = E[Y_i(w)|X_i = x]$  and  $\sigma^2(x, w) = \text{var}(Y_i(w)|X_i = x)$ . We can choose the propensity score  $e(\cdot)$  to minimize this bound by taking first order conditions: the optimal propensity score  $e^*(\cdot)$  satisfies

$$\frac{\sigma^2(x, 0)}{[1 - e^*(x)]^2} = \frac{\sigma^2(x, 1)}{e^*(x)^2}. \quad (2)$$

Following the literature, we refer to this as the Neyman allocation, after Neyman (1934).

Since  $e^*(\cdot)$  requires knowledge of the unknown conditional variance  $\sigma^2(x, w)$ , this design is not feasible. However, a recent literature has explored feasible approaches to designing an experiment and estimator that minimizes the asymptotic variance in (1). These experimental designs incorporate the following steps:

---

<sup>1</sup>We subscript by  $n$  as well as  $i$  since the treatment assignment rule depends on the entire sample  $X_1, \dots, X_n$  and can therefore vary arbitrarily with  $n$ ; see Section 3 for a formal description of our notation.

Step 1: Designate the first part of the sample (say, the first  $n_{\text{pilot}}$  observations) as a pilot sample and use these observations to obtain a preliminary estimate  $\hat{\sigma}_{\text{pilot}}^2(x, d)$  of the conditional variance function  $\sigma^2(x, d)$ . Formally, the pilot size  $n_{\text{pilot}}$  must be chosen so that  $n_{\text{pilot}}/n \rightarrow 0$  and  $n_{\text{pilot}} \rightarrow \infty$ .

Step 2: Plug this estimate  $\hat{\sigma}_{\text{pilot}}^2(x, d)$  into the formula (2) to get an estimate  $\hat{e}_{\text{pilot}}^*(x)$  of the Neyman allocation.

Step 3: Use the estimate  $\hat{e}_{\text{pilot}}^*(x)$  to assign treatment to the remaining observations  $n_{\text{pilot}} + 1, \dots, n$ : after observing  $X_i$ , the probability of assigning unit  $i$  to treatment is  $\hat{e}_{\text{pilot}}^*(X_i)$ .

Using the resulting data, one can then achieve the optimized bound  $v_{e^*(\cdot)}$  using an ATE estimator that flexibly adjusts for covariates or uses a flexible estimate of the propensity score (Hahn et al., 2011).<sup>2</sup> For example, if  $X_i$  takes on a finite number of values, one can form the estimate  $\hat{\mu}(x, d) = \frac{\sum_{i: X_i=x, D_i=d} Y_i}{\#\{i: X_i=x, D_i=d\}}$  and form the estimator  $\frac{1}{n} \sum_{i=1}^n [\hat{\mu}(X_i, 1) - \hat{\mu}(X_i, 0)]$ . Alternatively, if one incorporates stratification on  $X_i$  in the treatment assignment in Step 3, then one can achieve the optimized bound  $v_{e^*(\cdot)}$  without the need to flexibly adjust for covariates in the estimation step (Tabord-Meehan, 2023; Cytrynbaum, 2023). We provide a more detailed discussion of these two strategies in Section 6.

Such designs, however, lead to dependent data that violates the assumptions used in the Hahn (1998) bound, making it unclear whether this bound remains an appropriate benchmark once non-iid treatment assignments are allowed. One of the main contributions of this paper is to show that the variance bound  $v_{e^*(\cdot)}$  still applies to these designs, as well as any other experimental design for assigning treatment as a function of past values and the entire vector of baseline covariates. Thus, the combinations of estimators and experimental designs in Hahn et al. (2011); Tabord-Meehan (2023); Cytrynbaum (2023) are indeed asymptotically optimal among any such design with any possible estimator.

Formally, semiparametric efficiency bounds amount to a statement that no uniform efficiency improvement is possible over a class of distributions that is rich enough to include a particular one dimensional submodel, called a “least favorable submodel.” Our results show that this statement continues to hold for any experimental design in our setup, with the same least favorable submodel as in the iid case.

---

<sup>2</sup>The formal results in Hahn et al. (2011) focus on the case where  $n_{\text{pilot}}/n$  converges to a positive constant  $\kappa$ , with  $v_{e^*(\cdot)}$  obtained in the limiting case as  $\kappa \rightarrow 0$ .

### 3 Setup and Main Results

This section presents our formal setup and main technical results. Section 3.1 presents notation and sampling assumptions. Section 3.2 presents the assumptions on parametric submodels. Section 3.3 presents our main likelihood expansion and local asymptotic normality theorem.

#### 3.1 Setup and Sampling Assumptions

We consider a setting in which baseline covariates  $X_i$  and potential outcomes  $\{Y_i(w)\}_{w \in \mathcal{W}}$  are associated with unit  $i$ , where  $\mathcal{W}$  is a finite set of possible treatment assignments. We assume that  $X_i, \{Y_i(w)\}_{w \in \mathcal{W}}$  are drawn iid from some population. The researcher chooses a treatment assignment  $W_{n,i}$  for each observation  $i$ , and observes  $X_i$  and  $Y_{n,i} = Y_i(W_{n,i})$  for each observation  $i$ . In forming this assignment rule, the researcher first observes the entire sample  $X^{(n)} = (X_1, \dots, X_n)$  of covariates. The rule is then allowed to depend sequentially on observed outcome variables. Let  $Y_n^{(i)} = (Y_{n,1}, \dots, Y_{n,i})$ . The treatment rule is given by  $W^{(n)} = (W_{n,1}, \dots, W_{n,n})$  where  $W_{n,i} = w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$  is a measurable function of  $(X^{(n)}, Y_n^{(i-1)}, U)$  and  $U$  is a random variable independent of the sample, which allows for randomized treatment rules. Based on this data, the researcher then forms an estimator or test for some parameter of the population distribution of  $X_i, \{Y_i(w)\}_{w \in \mathcal{W}}$ .

We use the convention of labeling treatment groups  $w$  by nonnegative integers, although we do not require that the treatment groups have any natural ordering. We will also consider settings where one allows for unit  $i$  not to be assigned to any treatment group, in which case we include the treatment group  $w = -1$  in the set  $\mathcal{W}$  of possible treatments and we use the convention that  $Y_i = Y_i(-1) = 0$  when we set  $W_{n,i} = -1$ .

**Remark 3.1.** Our setup allows for experimental designs that use information on baseline covariates in essentially arbitrary ways. Designs involving stratified randomization on covariates and, in particular, matched pairs, are allowed. Our setup also includes designs that use outcomes from a pilot study, by defining observations  $1, \dots, n_{\text{pilot}}$  as observations from this study. Note that treating the randomization device  $U$  as a random variable of fixed dimension does not lead to a loss of generality, since transformations of  $U$  can be incorporated into the sampling rule  $w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$ .

**Remark 3.2.** We follow much of the literature by assuming that our sample is taken independently from an infinite population. In particular, this assumption is made in papers deriving

asymptotics for estimators and tests under stratified sampling including Bugni et al. (2018) and Bai et al. (2021), and papers on experimental design including Imbens et al. (2009), Hahn et al. (2011), Tabord-Meehan (2023) and Cytrynbaum (2023). One can consider this an approximation to a setting where one samples from a large population of  $N$  units. Formally, each unit  $j = 1, \dots, N$  has covariates and outcomes  $X_j^*, \{Y_j^*(w)\}_{w \in \mathcal{W}}$ , and we draw  $X_i, \{Y_i(w)\}_{w \in \mathcal{W}}$  by drawing a random variable  $j(i)$  over the uniform distribution on  $1, \dots, N$ , and then defining  $X_i = X_{j(i)}^*$  and  $Y_i(w) = Y_{j(i)}^*(w)$  for each  $w \in \mathcal{W}$ . This corresponds exactly to sampling from the larger population with replacement, which is a good approximation to sampling without replacement when  $N$  is large relative to  $n$ .

Thus, our setup incorporates an assumption that the experimental design involves randomized sampling from a large population.<sup>3</sup> Results that explicitly address the question of whether it is indeed optimal to randomly sample from a (possibly large) finite population include Savage (1972, Ch. 14, Section 8) and Blackwell and Girshick (1954, Section 8.7).<sup>4</sup> We note that our results do allow for some statements about the optimal use of covariates for sampling a single outcome (by taking the set of treatments to be a singleton and incorporating cost constraints; see Section 5.2.2).

## 3.2 Parametric Submodel and Likelihood Ratio

We consider a finite dimensional parametric model indexed by  $\theta$ . We are interested in efficiency bounds at a particular  $\theta^*$ . While our analysis will allow us to consider parametric settings, we will be primarily interested in using least favorable submodels to derive semiparametric efficiency bounds in infinite dimensional settings, as in the ATE bound for binary treatment described in Section 2. In cases where ambiguity may arise, we subscript expectations  $E_\theta$  and probability statements  $P_\theta$  by  $\theta$  to indicate that  $X_i, \{Y_i(w)\}_{w \in \mathcal{W}}$  are drawn from this model.

Let  $f_X(x; \theta)$  denote the density of  $X_i$  with respect to  $\nu_X$ , and let  $f_{Y(w)|X}(y|x; \theta)$  denote the density of  $Y_i(w)$  with respect to  $\nu_{Y,w}$ , where  $\nu_X$  and  $\nu_{Y,w}$  are measures that do not depend

---

<sup>3</sup>This also means that treatment assignments that assign units to treatment groups deterministically as a function of the index  $i$  or covariates  $X_i$  are still “randomized” in the sense that the subset of units in each treatment group is random as a subset of the larger population. For example, the assignment that takes  $W_{n,i} = 0$  for  $i = 1, \dots, n/2$  and  $W_{n,i} = 1$  for  $i = n/2 + 1, \dots, n$  is “randomized” in the sense that the sample of treated units  $\{j(i) : i = n/2 + 1, \dots, n\}$  is a random subset of the population  $1, \dots, N$ , as well as being a random subset of the sampled units (it is not a deterministic function of the set  $\{j(i) : i = 1, \dots, n\}$  of sampled units).

<sup>4</sup>The notion of “optimality” is slightly different in these references, since they consider finite-sample minimax over a fixed set of distributions, in contrast to the semiparametric results in the present paper which correspond to asymptotic minimax bounds over a localized parameter space.

on  $\theta$ . Let  $p_U$  denote the density of  $U$  (which does not depend on  $\theta$ ). The probability density of  $U, X_1, \dots, X_n, Y_{n,1}, \dots, Y_{n,n}$  is

$$p_U(u) \prod_{i=1}^n \left[ f_X(x_i; \theta) \prod_{w \in \mathcal{W}} f_{Y(w)|X}(y_i|x_i; \theta)^{I(w_{n,i}=w)} \right] \quad (3)$$

where  $w_{n,i} = w_{n,i}(x_1, \dots, x_n, y_1, \dots, y_{i-1}, u)$ .<sup>5</sup> The researcher makes a decision using the observed data  $X_1, \dots, X_n, Y_{1,n}, \dots, Y_{n,n}$ , along with the treatment rule and the variable  $U$ , which determine the treatment assignments  $W_{i,n}$ . Since the treatment rule is known once  $U$  is given, we can take the observed data to be  $X_1, \dots, X_n, Y_{1,n}, \dots, Y_{n,n}$  and  $U$ , so that the likelihood is given by (3).

Following the literature on asymptotic efficiency, we make a quadratic mean differentiability assumption on the model (see van der Vaart, 1998, Section 7.2, for a definition).

**Assumption 3.1.** *The family  $f_X(x; \theta)$  is differentiable in quadratic mean (qmd) at  $\theta^*$  with score function  $s_X(X_i)$ , and, for each  $w \in \mathcal{W}$ , the family  $f_{Y(w)|X}(y|x; \theta)$  is qmd at  $\theta^*$  with score function  $s_w(Y_i(w)|X_i)$ .*

Here, the qmd condition for the conditional distribution  $f_{Y(w)|X}(y|x, \theta)$  is taken to mean that the family is qmd when  $X_i$  is distributed according to  $\theta^*$ ; i.e. the family  $\theta \mapsto f_X(x; \theta^*) f_{Y(w)|X}(y|x; \theta)$  is qmd at  $\theta^*$ . Let  $I_X = E_{\theta^*} s_X(X_i) s_X(X_i)'$  denote the information for  $X_i$ , and let  $I_{Y(w)|X}(x) = E_{\theta^*} [s_w(Y_i(w)|X_i) s_w(Y_i(w)|X_i)' | X_i = x]$  and  $I_{Y(w)} = E_{\theta^*} I_{Y(w)|X}(X_i) = E_{\theta^*} [s_w(Y_i(w)|X_i) s_w(Y_i(w)|X_i)']$  denote the conditional and unconditional information for  $Y_i(w)$  for each  $w$ . Note that these are finite by Theorem 7.2 in van der Vaart (1998).

### 3.3 Likelihood Expansion and Local Asymptotic Normality

Consider a sequence  $\theta_n = \theta^* + h/\sqrt{n}$  where  $\theta^*$  is given. To obtain efficiency bounds, we extend Le Cam's result on the asymptotics of likelihood ratio statistics in parametric families (Theorem 7.2 in van der Vaart (1998)) to our setting, with the likelihood given in (3). Since  $p_U$  does not depend on  $\theta$ , this term drops out, and the log of the likelihood ratio for  $\theta^*$  vs

---

<sup>5</sup>The likelihood can be derived recursively by noting that, for any  $w \in \mathcal{W}$  and any  $X^{(n)}, Y_n^{(i-1)}, U$  such that  $w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U) = w$ , we have  $Y_i = Y_i(w)$  and  $Y_i(w)|W_{n,i} = w, X^{(n)}, Y_n^{(i-1)}, U \stackrel{d}{=} Y_i(w)|X_i$  by the independence assumptions.

$\theta_n$  is given by

$$\ell_{n,h} = \sum_{i=1}^n \tilde{\ell}_X(X_i; \theta_n) + \sum_{w \in \mathcal{W}} \sum_{i=1}^n I(W_{n,i} = w) \tilde{\ell}_{Y(w)|X}(Y_i, X_i; \theta_n)$$

where

$$\tilde{\ell}_X(x; \theta) \equiv \log \frac{f_X(x; \theta)}{f_X(x; \theta^*)}, \quad \tilde{\ell}_{Y(w)|X}(y, x; \theta) \equiv \log \frac{f_{Y(w)|X}(y; x, \theta)}{f_{Y(w)|X}(y; x, \theta^*)}, \quad w \in \mathcal{W}.$$

**Theorem 3.1.** *Under Assumption 3.1, the likelihood ratio  $\ell_{n,h}$  satisfies*

$$\begin{aligned} \ell_{n,h} &= \frac{1}{\sqrt{n}} \sum_{i=1}^n h' s_X(X_i) + \frac{1}{\sqrt{n}} \sum_{i=1}^n \sum_{w \in \mathcal{W}} I(W_{n,i} = w) h' s_w(Y_i(w)|X_i) \\ &\quad - \frac{1}{2} h' I_X h - \frac{1}{2n} \sum_{i=1}^n \sum_{w \in \mathcal{W}} I(W_{n,i} = w) h' I_{Y(w)|X}(X_i) h + o_{P_{\theta^*}}(1). \end{aligned} \quad (4)$$

Theorem 3.1 can be used to prove the following local asymptotic normality result.

**Corollary 3.1.** *Suppose Assumption 3.1, holds and let  $\tilde{I}_n = I_X + \frac{1}{n} \sum_{i=1}^n \sum_{w \in \mathcal{W}} I(W_{n,i} = w) I_{Y(w)|X}(X_i)$ . Let  $\tilde{I}^*$  be a positive definite symmetric matrix.*

- i.) *If  $\tilde{I}_n$  converges in probability to  $\tilde{I}^*$  under  $\theta^*$ , then  $\ell_{n,h}$  converges in distribution to a  $N(-h' \tilde{I}^* h/2, h' \tilde{I}^* h)$  law under  $\theta^*$ .*
- ii.) *If  $\tilde{I}_n \leq \tilde{I}^* + o_{P_{\theta^*}}(1)$  (where inequality is in the positive definite sense), then one can define a probability space under each  $\theta$  with an additional random variable  $Z^{(n)}$  (and with the marginal distribution of  $U, X^{(n)}, Y_n^{(n)}$  under  $\theta$  unchanged) such that  $\tilde{\ell}_{n,h} = \log \frac{dP_{\theta^*+h/\sqrt{n}}}{dP_{\theta^*}}(U, X^{(n)}, Y_n^{(n)}, Z^{(n)})$  converges in distribution to a  $N(-h' \tilde{I}^* h/2, h' \tilde{I}^* h)$  law under  $\theta^*$ .*

According to Corollary 3.1, the model indexed by  $\theta^* + h/\sqrt{n}$  is locally asymptotically normal in the sense of Definition 7.14 in van der Vaart (1998). Therefore, the risk of any decision is bounded from below asymptotically by the risk from a decision in the limiting model, in which a  $N(h, \tilde{I}^*)$  random variable is observed. Note that part (ii) of Corollary 3.1 involves augmenting the data by additional random variables  $Z_i$  to handle the case where  $\tilde{I}_n$  may not converge in probability. This step is a technical trick that appears to be needed to cover, for example, treatment rules that do not assign any treatment to some individuals, which is relevant in the setting in Section 5 with cost constraints. The bounds obtained from

local asymptotic normality still apply to the original setting in which the variables  $Z_i$  are not observed, since the bound from the  $N(h, \tilde{T}^*)$  model applies to decisions that do not use the variables  $Z_i$ .

**Remark 3.3.** While the focus of this paper is on obtaining bounds for experiments that optimize both the treatment assignment rule and estimator, we note that Theorem 3.1 and Corollary 3.1 can also be applied to the topic of efficient estimation under treatment assignment rules that are not necessarily optimal. In complementary work, Bai et al. (2023) apply these results to derive sharp asymptotic variance bounds for estimation under non-iid treatment assignment rules that may not be fully optimized. Such results are relevant when practical considerations make it difficult or infeasible to implement a treatment assignment rule that is fully optimal.

## 4 Efficiency Bounds for Average Treatment Effect

We now apply these results to derive the asymptotic efficiency bound for estimation and inference on the average treatment effect (ATE)  $E[Y_i(1) - Y_i(0)]$  in the case of a binary treatment ( $\mathcal{W} = \{0, 1\}$ ), as described in Section 2. Given a population distribution, the variance bound (1) corresponds to a least favorable one-dimensional submodel indexed by  $\theta \in \mathbb{R}$ , with  $\theta^*$  corresponding to the given population distribution. Thus, we consider the variance bound  $v_{e(\cdot)}$  in (1) with  $\mu(x, w) = \mu_{\theta^*}(x, w) = E_{\theta^*}[Y_i(w)|X_i = x]$  and  $\sigma^2(x, w) = \sigma_{\theta^*}^2(x, w) = \text{var}(Y_i(w)|X_i = x)$ , and we define the Neyman allocation  $e^*(x)$  in (2) with  $\sigma^2(x, w) = \sigma_{\theta^*}^2(x, w) = \text{var}(Y_i(w)|X_i = x)$ . We then consider a submodel through  $\theta^*$  that corresponds to the least favorable submodel used to derive this bound in the iid case. Calculations in Hahn (1998, pp. 326-327) show that this submodel takes the form in Section 3, with

$$\begin{aligned} s_X(X_i) &= \mu_{\theta^*}(X_i, 1) - \mu_{\theta^*}(X_i, 0) - E_{\theta^*}[\mu_{\theta^*}(X_i, 1) - \mu_{\theta^*}(X_i, 0)], \\ s_0(Y_i|X_i) &= \frac{Y_i(0) - \mu_{\theta^*}(X_i, 0)}{1 - e(x_i)} \quad \text{and} \quad s_1(Y_i|X_i) = \frac{Y_i(1) - \mu_{\theta^*}(X_i, 1)}{e(x_i)}. \end{aligned} \quad (5)$$

The score function for this submodel is

$$s(X_i, Y_i(0), Y_i(1), W_i) = s_X(X_i) + (1 - W_i)s_0(Y_i|X_i) + W_i s_1(Y_i|X_i)$$

and the information is  $E_{\theta^*} s(X_i, Y_i(0), Y_i(1), W_i)^2 = v_{e(\cdot)}$ . Furthermore, letting  $ATE(\theta) = E_{\theta}[Y_i(1) - Y_i(0)]$  for  $\theta$  in this submodel the calculations in Hahn (1998, pp. 326-327) show

that  $ATE(\theta)$  is differentiable at  $\theta^*$  in the sense of p. 363 of van der Vaart (1998), and that  $s(X_i, Y_i(0), Y_i(1), W_i)$  is the efficient influence function, so that

$$ATE(\theta^* + t) - ATE(\theta^*) = tE_{\theta^*} s(X_i, Y_i(0), Y_i(1), W_i)^2 + o(t) = tv_{e(\cdot)} + o(t) \quad (6)$$

as  $t \rightarrow 0$ . These calculations require regularity conditions on the submodel so that certain derivatives can be taken under integrals. Rather than stating these as primitive conditions, we will assume (6) directly.

We now apply Theorem 3.1 to show that no further improvement is possible relative to the semiparametric efficiency bound  $v_{e^*(\cdot)}$ , with propensity score given by the Neyman allocation  $e^*(\cdot)$ . We begin with a local asymptotic normality theorem.

**Theorem 4.1.** *In the binary treatment setting with  $\mathcal{W} = \{0, 1\}$ , consider a model satisfying Assumption 3.1, with  $s_X$ ,  $s_0$  and  $s_1$  given by the score (5) for the least favorable submodel with  $e(\cdot)$  given by the Neyman allocation (2). Let  $w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$  be any sequence of treatment rules. Then the sequence of experiments  $P_{\theta^*+h/\sqrt{n}}$  is locally asymptotically normal (as defined in Definition 7.14, p. 104 of van der Vaart, 1998) with information  $v_{e^*(\cdot)}$ :  $\ell_{n,h}$  converges in distribution to a  $N(-h^2v_{e^*(\cdot)}/2, h^2v_{e^*(\cdot)})$  law under  $\theta^*$ .*

A consequence of the local asymptotic normality result in Theorem 4.1 and the differentiability of the ATE parameter in this submodel, as defined in (6), is that the efficiency bound  $v_{e^*(\cdot)}$  gives a bound on the asymptotic performance of any procedure under any sampling scheme. We now state a local asymptotic minimax result, which gives such a bound for estimators in this setting. Other statements from asymptotic efficiency theory in regular parametric and semiparametric models (as in, e.g. Chapters 7, 8, 15 and 25 of van der Vaart (1998)) follow as well, but we omit them in the interest of space.

**Corollary 4.1.** *Suppose in addition that (6) holds. Let  $\widehat{ATE}_n = \widehat{ATE}_n(X^{(n)}, Y_n^{(n)}, W^{(n)})$  be any sequence of estimators computed under some sequence of treatment rules  $W_{n,i} = w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$ . For any loss function  $L$  that is subconvex (as defined on p. 113 of van der Vaart, 1998), we have*

$$\sup_A \liminf_{n \rightarrow \infty} \sup_{h \in A} E_{\theta^*+h/\sqrt{n}} L(\sqrt{n}(\widehat{ATE}_n - ATE(\theta^* + h/\sqrt{n}))) \geq E_{T \sim N(0, v_{e^*(\cdot)})} L(T)$$

where the first supremum is over all finite sets in  $\mathbb{R}$ .

**Remark 4.1.** Note that Theorem 4.1 also implies that, in the least favorable submodel, any treatment assignment rule leads to the same optimal variance. To get some intuition for

this, we can think of our setting as a game against nature in which the researcher chooses an assignment rule and a decision procedure, and nature chooses a submodel. In this game, nature chooses a least favorable submodel, which makes the researcher indifferent between all treatment assignments, just as an opponent’s optimal strategy makes a player indifferent between all pure strategies that have positive probability of being played in a mixed strategy equilibrium. To achieve this, the least favorable submodel sets the information  $I_{Y(w)|X}(X_i)$  to be equal across the treatment groups  $w = 0, 1$  (note that Theorem 4.1 considers the case where  $\mathcal{W} = \{0, 1\}$ , which rules out the possibility of assigning  $W_{n,i} = -1$  and excluding unit  $i$  from either treatment group). This leads to the information matrix  $\tilde{I}_n$  defined in Corollary 3.1 being the same for any treatment assignment rule.

Of course, this does not mean that arbitrary treatment assignments can be used to achieve this bound in a nonparametric setting. For example, if one assigns all units to treatment, then clearly the ATE cannot even be consistently estimated, since we never observe untreated units. Such assignments are optimal in the least favorable submodel, but they can perform strictly worse outside of this submodel. Again, the analogy of a game against nature is helpful: while the researcher is indifferent between certain pure strategies in equilibrium, such pure strategies do not themselves constitute equilibrium play.

**Remark 4.2.** While Theorem 4.1 and Corollary 4.1 concern a submodel that is least favorable for a particular treatment allocation, the efficiency bound applies to any treatment allocation scheme and any estimator. Furthermore, a submodel of this form will be contained in any class of distributions  $\mathcal{P}$  local to  $P_{\theta^*}$  that is constrained only by regularity conditions such as smoothness conditions and moment bounds.<sup>6</sup> Thus, Corollary 4.1 gives a lower bound for any estimator under any treatment allocation scheme when one considers worst-case risk over a class of data generating processes for potential outcomes that is constrained only by regularity conditions such as smoothness conditions and moment bounds. A similar comment applies to Theorem 5.1 and Corollary 5.1 below.

## 5 Multiple Treatments and Constraints

We now generalize the setup in Section 4 to derive efficiency bounds allowing for multiple treatments and constraints on the number of units sampled or assigned to each treatment.

---

<sup>6</sup>For example, one can construct such a submodel from any  $P_{\theta^*}$  by multiplying the likelihoods  $f_X(x; \theta^*)$  and  $\{f_{Y(w)|X}(y|x; \theta^*)\}_{w \in \{0,1\}}$  by an appropriate function of the score as in van der Vaart (1998, Example 25.16).

Such constraints may arise from a budget constraint on a costly treatment, or on the overall number of units sampled. We first describe the general setup and results (Section 5.1) and then describe some particular applications that arise as special cases (Section 5.2).

## 5.1 Setup and Results

Consider a parameter

$$\tau = \sum_{w \in \mathcal{W}} E[a(X_i, Y_i(w), w)] = \sum_{w \in \mathcal{W}} E[\tilde{Y}_i(w)]. \quad (7)$$

where  $\tilde{Y}_i(w) = a(X_i, Y_i(w), w)$  for a function  $a(x, y, w)$  specified by the researcher.<sup>7</sup> Consider first a treatment assignment rule in which treatment  $w$  is assigned with probability  $p(X_i, w)$  given  $X_i$ , independently over  $i$ . We allow for the possibility that the treatment probabilities do not add up to one, in which case we set  $W_{n,i} = -1$  and  $Y_i = 0$  with probability  $1 - \sum_{w \in \mathcal{W}} p(X_i, w)$  conditional on  $X_i$ . We will show that no further efficiency gain is possible relative to an estimator that achieves the semiparametric efficiency bound under this independent sampling scheme with  $p(\cdot)$  chosen to minimize this bound.

The semiparametric efficiency bound for  $\tau$  under this sampling scheme<sup>8</sup> at a distribution corresponding to  $\theta^*$  is given by

$$v_{p(\cdot)} = \text{var}_{\theta^*} \left[ \sum_{w \in \mathcal{W}} \tilde{\mu}_{\theta^*}(X_i, w) \right] + \sum_{w \in \mathcal{W}} E_{\theta^*} \frac{\tilde{\sigma}_{\theta^*}^2(X_i, w)}{p(X_i, w)}$$

where  $\tilde{\mu}_{\theta^*}(X_i, w) = E_{\theta^*}[\tilde{Y}_i(w)|X_i]$  and  $\tilde{\sigma}_{\theta^*}^2(X_i, w) = \text{var}_{\theta^*}(\tilde{Y}_i(w)|X_i)$ . The least favorable submodel takes the form in Section 3 with

$$\begin{aligned} s_X(X_i) &= \sum_{w \in \mathcal{W}} [\tilde{\mu}_{\theta^*}(X_i, w) - E_{\theta^*} \tilde{\mu}_{\theta^*}(X_i, w)] \\ s_w(Y_i(w)|X_i) &= \frac{\tilde{Y}_i(w) - \mu_{\theta^*}(X_i, w)}{p(X_i, w)}, \quad w \in \mathcal{W} \end{aligned} \quad (8)$$

<sup>7</sup>The results in this section can be applied more generally to parameters that have the same efficient influence function as a parameter that takes the form in (7). See Remark 5.1 and the example in Section 5.2.3.

<sup>8</sup>The semiparametric efficiency calculations here correspond to a known conditional treatment probability  $p(X_i, w)$ , which reflects the fact that  $p(X_i, w)$  is known to the experimenter. However, the efficiency bound  $v_{p(\cdot)}$  turns out to be the same for this parameter as in the case where  $p(X_i, w)$  is unknown (see, for example, the discussion in Cattaneo, 2010, p. 142).

The score function for this submodel is

$$s(X_i, \{Y_i(w)\}_{w \in \mathcal{W}}, W_i) = s_X(X_i) + \sum_{w \in \mathcal{W}} I(W_{n,i} = w) s_w(Y_i(w) | X_i).$$

Furthermore, letting  $\tau(\theta) = \sum_{w \in \mathcal{W}} E_\theta[a(X_i, Y_i(w), w)] = \sum_{w \in \mathcal{W}} E_\theta[\tilde{Y}_i(w)]$  for  $\theta$  in this submodel,  $\tau(\theta)$  is differentiable at  $\theta^*$  in the sense of p. 363 of van der Vaart (1998), and  $s(X_i, \{Y_i(w)\}_{w \in \mathcal{W}}, W_i)$  is the efficient influence function, so that

$$\tau(\theta^* + t) - \tau(\theta^*) = t E_{\theta^*} s(X_i, \{Y_i(w)\}_{w \in \mathcal{W}}, W_i)^2 + o(t) = t v_{p(\cdot)} + o(t) \quad (9)$$

as  $t \rightarrow 0$ . This follows by arguments similar to those in Hahn (1998). These arguments require regularity conditions on the submodel to ensure that certain derivatives can be taken under integrals. Rather than stating these as primitive conditions, we will assume (9) directly.

Consider minimizing  $v_{p(\cdot)}$  over  $p(\cdot)$  subject to constraints

$$\sum_{w \in \mathcal{W}} p(x, w) \leq 1 \text{ all } x, \quad \sum_{w \in \mathcal{W}} E_{\theta^*} r(X_i, w) p(X_i, w) \leq c \quad (10)$$

where  $c$  is a  $d_r \times 1$  vector and  $r(\cdot)$  is a  $d_r \times 1$  vector valued function. The first constraint simply states that treatment probabilities do not add up to more than one. The second constrains some linear combination of overall treatment probabilities. For example, if  $\mathcal{W} = \{0, 1\}$  with 1 corresponding to a costly treatment, we could take  $r(x, w) = I(w = 1)$  to incorporate a constraint on overall cost of the experiment, as in Hahn et al. (2011) (see Section 5.2.1 below). Letting  $\lambda(x)$  and  $\mu$  be Lagrange multipliers for these constraints and dropping the first term of  $v_{p(\cdot)}$ , which does not depend on  $p(\cdot)$ , the Lagrangian is

$$\mathcal{L} = E_{\theta^*} \left\{ \sum_{w \in \mathcal{W}} \frac{\tilde{\sigma}_{\theta^*}^2(X_i, w)}{p(X_i, w)} + \lambda(X_i) \left[ \sum_{w \in \mathcal{W}} p(X_i, w) - 1 \right] + \mu' \left[ \sum_{w \in \mathcal{W}} r(X_i, w) p(X_i, w) - c \right] \right\}.$$

Let  $p^*(x, w)$  be the choice of  $p(\cdot)$  that solves this problem. Taking first order conditions gives

$$\frac{\tilde{\sigma}_{\theta^*}^2(x, w)}{p^*(x, w)^2} = \lambda(x) + \mu' r(x, w) \quad \text{all } x, w. \quad (11)$$

The complementary slackness conditions are

$$\lambda(x) \sum_{w \in \mathcal{W}} p^*(x, w) = \lambda(x) \text{ all } x, \quad \mu_k \sum_{w \in \mathcal{W}} E_{\theta^*} p^*(X_i, w) r_k(X_i, w) = \mu_k c_k \quad k = 1, \dots, d_r. \quad (12)$$

Note, in particular that, in the least favorable submodel,  $I_{Y(w)|X}(x) = \frac{\bar{\sigma}_{\theta^*}^2(x, w)}{p^*(x, w)^2} = \lambda(x) + \mu' r(x, w)$ , and the semiparametric efficiency bound can be written as

$$\begin{aligned} v_{p^*(\cdot)} &= I_X + \sum_{w \in \mathcal{W}} E_{\theta^*} p^*(X_i, w) I_{Y(w)|X}(X_i) \\ &= I_X + \sum_{w \in \mathcal{W}} E_{\theta^*} p^*(X_i, w) \lambda(X_i) + \mu' \sum_{w \in \mathcal{W}} E_{\theta^*} p^*(X_i, w) r(X_i, w) \\ &= I_X + E_{\theta^*} \lambda(X_i) + \mu' c \end{aligned}$$

where the last step uses the complementary slackness condition (12).

Now consider the performance of an alternative sampling scheme  $w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$  under this submodel. We impose that the constraints (10) hold on average, in the sense that

$$\frac{1}{n} \sum_{i=1}^n \sum_{w \in \mathcal{W}} r(X_i, w) I(W_{n,i} = w) \leq c + o_{P_{\theta^*}}(1). \quad (13)$$

**Theorem 5.1.** *Consider a model satisfying Assumption 3.1 with  $s_X$  and  $s_w$  given by (8) with  $p(\cdot)$  satisfying (11) and (12). Let  $w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$  be any sequence of treatment rules satisfying (13). Then the sequence of experiments  $P_{\theta^*+h/\sqrt{n}}$  (possibly modified so that it is defined on  $X^{(n)}, Y^{(n)}, U, Z^{(n)}$  where  $Z^{(n)}$  is an auxiliary random variable and the marginal distribution of  $X^{(n)}, Y^{(n)}, U$  remains unchanged) is locally asymptotically normal (as defined in Definition 7.14, p. 104 of van der Vaart, 1998) with information  $v_{p^*(\cdot)}: \log \frac{dP_{\theta^*+h/\sqrt{n}}}{dP_{\theta^*}}(U, X^{(n)}, Y_n^{(n)}, Z^{(n)})$  converges in distribution to a  $N(-h^2 v_{p^*(\cdot)}/2, h^2 v_{p^*(\cdot)})$  law under  $\theta^*$ .*

Theorem 5.1 and the differentiability condition (9) imply that a normal shift experiment with variance  $v_{p^*(\cdot)}$  provides a bound on the performance of any decision and under any feasible treatment rule in this submodel. We now provide a formal statement for estimation in the form of a local asymptotic minimax theorem. This generalizes Corollary 4.1 to the setting considered in this section. As with Corollary 4.1, we omit other efficiency statements (such as efficiency bounds for hypothesis tests, or bounds on the variance of regular estimators) in the interest of space.

**Corollary 5.1.** *Suppose, in addition, that (9) holds. Let  $\hat{\tau}_n = \hat{\tau}_n(X^{(n)}, Y_n^{(n)}, W^{(n)})$  be any sequence of estimators computed under some sequence of treatment rules  $W_{n,i} = w_{n,i}(X^{(n)}, Y_n^{(i-1)}, U)$ . For any loss function  $L$  that is subconvex (as defined on p. 113 of van der Vaart, 1998), we have*

$$\sup_A \liminf_{n \rightarrow \infty} \sup_{h \in A} E_{\theta^* + h/\sqrt{n}} L(\sqrt{n}(\hat{\tau}_n - \tau(\theta^* + h/\sqrt{n}))) \geq E_{T \sim N(0, v_{p^*}(\cdot))} L(T)$$

where the first supremum is over all finite sets in  $\mathbb{R}$ .

**Remark 5.1.** Corollary 5.1 applies to any parameter such that, when the parameter  $\tau(\theta)$  is defined as a function of  $\theta$  in the given submodel, the differentiability condition (9) holds. In addition to parameters  $\tau$  that directly take the form given in (7), this includes other parameters that share the same form of efficient influence function. Quantile treatment effects, which we discuss in Section 5.2.3 below, are one example of a parameter that falls into this category.

## 5.2 Applications

We now describe several applications that fall into the general setup of Section 5.1.

### 5.2.1 Costly treatment

Consider the setting in Section 4 in which we have binary treatment  $W_i \in \{0, 1\}$  and we are interested in the average treatment effect  $E[Y_i(1) - Y_i(0)]$ . This falls into the general setup in Section 5.1 with  $a(x, y, w) = I(w = 1) - I(w = 0)$  and with treatment probability  $p(x, 1) = e(x)$ . Suppose that, due to budget constraints, only a fraction  $\bar{p}$  of individuals can be treated. Hahn et al. (2011) allow for such a constraint to be incorporated as a bound on the overall treatment probability. In the case of iid treatment assignment with propensity score  $e(\cdot)$ , this constraint takes the form in (10) with  $r(x, w) = I(w = 1)$  and  $c = \bar{p}$ :

$$P(W_i = 1) = Ee(X_i) \leq \bar{p}.$$

Rearranging the first order conditions given in (11) and plugging in  $p^*(x, 1) = e^*(x)$  and  $p^*(x, 0) = 1 - e^*(x)$  gives

$$\frac{\sigma^2(x, 1)}{e^*(x)} = \frac{\sigma^2(x, 0)}{(1 - e^*(x))} + \mu \tag{14}$$

where  $\mu$  is the Lagrange multiplier on the constraint  $Ee(X_i) \leq \bar{p}$ . The optimal iid treatment allocation can then be solved numerically by combining these first order conditions with the constraint  $Ee(X_i) \leq \bar{p}$  to solve for the Lagrange multiplier  $\mu$ . Note that when the constraint doesn't bind, the Lagrange multiplier  $\mu$  is equal to 0 so that we recover the optimal allocation given in (2) for the unconstrained case.

To make this allocation feasible, Hahn et al. (2011) propose to use a pilot sample to estimate  $\sigma^2(x, w)$ . This amounts to the algorithm described in Section 2, with the formula (2) replaced by the formula for the constrained optimal treatment assignment given in (14). While Hahn et al. (2011) focus on iid treatment allocations, it follows from Theorem 5.1 and Corollary 5.1 that no further asymptotic efficiency improvement is possible, so long as the constraint on overall treatment holds asymptotically in the sense of (13):

$$\frac{1}{n} \sum_{i=1}^n W_i \leq \bar{p} + o_P(1).$$

### 5.2.2 Survey sampling

While our main focus is on experiments, the setup in Section 5.1 can be adapted to the problem of survey sampling. Suppose we have an initial iid sample of  $n$  units for which we observe information about some baseline covariates  $X_i$ . We are tasked with choosing a subset of these individuals to conduct a survey asking about some outcome variable  $\tilde{Y}_i$ , with the goal of learning the average value  $E[\tilde{Y}_i]$  of  $\tilde{Y}_i$  in the population. In conducting this survey, we have a constraint that no more than  $\bar{p} \cdot n$  individuals can be surveyed on average, when individuals are randomly selected for the survey from the initial sample of  $n$  individuals.

Let  $W_i$  denote an indicator variable equal to 1 if individual  $i$  is selected for the survey and equal to  $-1$  if not. This fits into our framework with a single potential outcome  $Y_i(1)$  which we denote simply by  $\tilde{Y}_i$  (recall that we allow for the possibility of setting  $W_i = -1$  and not observing any potential outcome, so that  $\mathcal{W} = \{-1, 1\}$  in this case). The constraint on the total survey size can be expressed as the requirement that  $\frac{1}{n} \sum_{i=1}^n I(W_i = 1) \leq \bar{p} + o_P(1)$ , which is a constraint of the form (13) with  $r(X_i, w) = I(W_i = 1)$  and  $c = \bar{p}$ .

For an independent sampling scheme in which  $W_i = 1$  with probability  $p(X_i)$  conditional on  $X_i$ , this constraint takes the form in (10):  $Ep(X_i) \leq \bar{p}$ . The optimal asymptotic variance is then given by  $v_{p(\cdot)} = \text{var}(\mu(X_i)) + E \frac{\sigma^2(X_i)}{p(X_i)}$ , where  $\mu(x) = E[\tilde{Y}_i | X_i = x]$  and  $\sigma^2(X_i) = \text{var}(\tilde{Y}_i | X_i = x)$ . Under regularity conditions on  $\mu(x)$ , one can achieve this variance with the estimator  $\frac{1}{n} \sum_{i=1}^n \hat{\mu}(X_i)$  where  $\hat{\mu}(x)$  is a nonparametric estimate of  $\mu(x)$  formed from the sample with  $W_i = 1$ . For example, in the case where  $X_i$  takes on a finite set of values, we

can use the estimate  $\hat{\mu}(x) = \frac{\sum_{i: X_i=x, W_i=1} Y_i}{\#\{i: X_i=x, W_i=1\}}$ . The first order conditions for minimizing  $v_{p(\cdot)}$  over  $p(\cdot)$  subject to the constraints  $Ep(X_i) \leq p$  and  $p(x) \leq 1$  take the form in (11):

$$\frac{\sigma^2(x)}{p(x)^2} = \lambda(x) + \mu.$$

The complementary slackness condition states that  $\lambda(x)$  is nonzero only if  $p(x) = 1$ . It follows that the optimal sampling probability satisfies

$$p^*(x) = \min \{\sigma(x)/\sqrt{\mu}, 1\}$$

where  $\mu$  is chosen so that the constraint  $Ep(X_i) \leq \bar{p}$  is satisfied with equality. In other words, the fraction  $p(x)$  of observations with  $X_i = x$  selected for sampling the outcome  $\tilde{Y}_i$  is proportional to the conditional standard deviation  $\sigma(x) = \sqrt{\text{var}(\tilde{Y}_i | X_i = x)}$  of the outcome, up to the constraint that  $p(x) \leq 1$ . The prescription to sample proportionally to the conditional standard deviation mirrors the formula for optimal allocation in Neyman (1934, p. 580) for sampling from a finite population.

### 5.2.3 Other parameters of interest

The general setting in Section 5.1 allows for multiple treatments as well as outcomes that are transformations of the original treatment variables. As a simple example of the latter, one may transform the outcome variable  $Y_i$  in a way that one deems relevant to policy. For example, one may wish to measure the success of a job training program in terms of the proportion of individuals who obtain a wage above a certain level, rather than simply using the average wage.

As discussed in Remark 5.1, the results in Section 5.1 apply to other parameters of interest defined in terms of the distributions of potential outcomes, so long as the efficient influence function for the given parameter takes the same form as in Section 5.1. One example of such a parameter is the quantile treatment effect considered by Firpo (2007). In this setting, the treatment is binary and the object of interest is the difference in the  $\kappa$ th quantile of the potential outcomes for some given  $\kappa$ :

$$\Delta_\kappa = q_{\kappa,1} - q_{\kappa,0}$$

where  $q_{\kappa,w}$  denotes the  $\kappa$ th quantile of the distribution of  $Y_i(w)$  for  $w = 0, 1$ . Under indepen-

dent treatment assignment with propensity score  $e(\cdot)$ , Firpo (2007) shows that the efficient influence function is given by

$$\begin{aligned} \psi_\kappa(W_i, Y_i, X_i; e(\cdot)) &= \frac{W_i}{e(x)} [g_{1,\kappa}(Y_i) - E[g_{1,\kappa}(Y_i(1))|X_i]] - \frac{1 - W_i}{e(x)} [g_{0,\kappa}(Y_i) - E[g_{0,\kappa}(Y_i(0))|X_i]] \\ &\quad + E[g_{1,\kappa}(Y_i(1))|X_i] - E[g_{0,\kappa}(Y_i(0))|X_i] \end{aligned}$$

where  $g_{w,\kappa}(y) = -(I(y \leq q_{w,\kappa}) - \kappa)/f_{Y(w)}(q_{w,\kappa})$  for  $w = 0, 1$  where  $f_{Y(w)}(y)$  denotes the marginal probability density function of the potential outcome  $Y_i(w)$  (p. 36 of the supplemental appendix in Firpo (2007)). This efficient influence function and the least favorable submodel used to obtain the semiparametric efficiency bound are the same as the ones for estimating the parameter defined in Section 5.1 with  $a(x, y, 1) = g_{1,\kappa}(y)$  and  $a(x, y, 0) = g_{0,\kappa}(y)$ . In particular, the score function for this submodel is given by  $\psi_\kappa(W_i, Y_i, X_i; e(\cdot))$  and the optimal asymptotic variance is  $v_{e(\cdot)} = E\psi_\kappa(W_i, Y_i, X_i; e(\cdot))^2$ . Solving for the choice of  $e(\cdot)$  that minimizes the asymptotic variance yields an analogue of the Neyman allocation:

$$\frac{\text{var}(g_{1,\kappa}(Y_i(0))|X_i = x)}{[1 - e^*(x)]^2} = \frac{\text{var}(g_{1,\kappa}(Y_i(1))|X_i = x)}{e^*(x)}.$$

To verify the conditions of Corollary 5.1, it therefore suffices to verify the differentiability condition (9) with  $\tau(\cdot)$  given by the quantile treatment effect as a function of the parameter  $\theta$  in the submodel. This is also done on p. 36 of the supplementary appendix of Firpo (2007) (see equation (A-13) and the assertion afterward about the efficient influence function): letting  $\Delta_\kappa(\theta)$  denote the quantile treatment effect under  $\theta$  in a submodel around  $\theta^*$  with score function given above, we have

$$\Delta_\kappa(\theta^* + t) = tE_{\theta^*}\psi_\kappa(W_i, Y_i, X_i; e(\cdot))^2 + o(t) = tv_{e(\cdot)} + o(t)$$

where  $v_{e(\cdot)} = E_{\theta^*}\psi_\kappa(W_i, Y_i, X_i; e(\cdot))^2$  is the optimal asymptotic variance in this submodel. Thus, under the conditions used to formalize the efficiency bound in Firpo (2007), the conclusion of Corollary 5.1 holds with  $v_{p^*(\cdot)}$  given by the optimized variance in the setup above with  $a(x, y, w)$  given by  $g_{w,\kappa}(y)$ .

## 6 Achieving the bound

While the main contribution of this paper is deriving lower bounds, we provide a brief review here of approaches to achieving these bounds. For ease of exposition, we focus on the setting in Section 4 of estimating the average treatment effect in the setting of a binary treatment without cost constraints.

As discussed in Section 2, a general strategy for achieving the efficient asymptotic variance  $v_{e^*(\cdot)}$  is to designate the first  $n_{\text{pilot}}$  observations as a pilot study and use these observations to form an estimate  $\hat{e}_{\text{pilot}}^*(\cdot)$  of the optimal allocation defined in (2). One then implements this allocation in the remaining portion of the sample. When choosing the size of the pilot, the only formal requirements are that  $n_{\text{pilot}} \rightarrow \infty$  (required for the estimate  $\hat{e}_{\text{pilot}}^*(\cdot)$  to be consistent) and  $n_{\text{pilot}}/n \rightarrow 0$  (required for the efficiency loss from designating part of the sample for the pilot study to be asymptotically negligible). While any choice of  $n_{\text{pilot}}$  satisfying these conditions will lead to the same asymptotic variance, considerations of finite sample performance may lead to a more nuanced recommendation, a topic we discuss briefly in Section 7.

Regarding the choice of sampling scheme and estimator for the remainder of the sample, there are two basic strategies. The first is to assign treatment independently across observations, with observation  $i$  receiving treatment  $W_i = 1$  with probability  $\hat{e}_{\text{pilot}}^*(X_i)$  conditional on  $X_i$ . One can then obtain an efficient estimator using the remaining part of the sample<sup>9</sup> by using an estimator that achieves the Hahn (1998) bound. For example, one can use the doubly robust estimator

$$\hat{\tau} = \frac{1}{n - n_{\text{pilot}}} \sum_{i=n_{\text{pilot}}+1}^n \left\{ \frac{[Y_i - \hat{\mu}(X_i, 1)]W_i}{\hat{e}_{\text{pilot}}^*(x)} - \frac{[Y_i - \hat{\mu}(X_i, 0)](1 - W_i)}{1 - \hat{e}_{\text{pilot}}^*(x)} + [\hat{\mu}(X_i, 1) - \hat{\mu}(X_i, 0)] \right\}$$

where  $\hat{\mu}(x, w)$  is an estimate of the conditional expectation  $E[Y_i(w)|X_i = x] = E[Y_i|X_i = x, W_i = w]$  of the potential outcome  $Y_i(w)$ .<sup>10</sup> Following the literature, we refer to this approach as “regression adjustment,” since it involves “adjusting” a propensity score weighted estimator using the regression estimate  $\hat{\mu}(x, w)$ .

The second strategy is to use stratification on the covariate  $X_i$  when assigning treatment

<sup>9</sup>In practice, this estimator would be averaged with an estimator formed using the pilot observations  $i = 1, \dots, n_{\text{pilot}}$ , but we leave this step out in this discussion for ease of exposition.

<sup>10</sup>The step of estimating the conditional expectation and incorporating it into the estimator is needed only for efficiency: simply setting  $\hat{\mu}(x, w) = 0$  in the definition above would lead to a propensity score weighted estimator with a correctly specified propensity score, which would yield a consistent estimate, but with a higher asymptotic variance.

to the remaining  $n - n_{\text{pilot}}$  units. In the case where  $X_i$  takes on a relatively small number of values, this can be done as follows. Let  $N(x)$  be the number of units  $i = n_{\text{pilot}} + 1, \dots, n$  with  $X_i = x$  and let  $N_{\text{treat}}^*(x)$  be obtained by rounding  $\hat{e}_{\text{pilot}}^*(x) \cdot N(x)$  to the nearest integer. One then chooses a subset of exactly  $N_{\text{treat}}^*(x)$  of the units with  $X_i = x$  to be treated, with the subset being chosen at random with each of the  $\binom{N(x)}{N_{\text{treat}}^*(x)}$  possible subsets having equal probability. This leads to a treatment assignment with propensity score  $\tilde{e}^*(x) \equiv N_{\text{treat}}^*(x)/N(x)$ , but with dependence across observations in the treatment decision, since setting  $W_i = 1$  for an observation  $i$  with  $X_i = x$  means that other observations  $j$  with  $X_j = x$  are less likely to receive treatment. One can then obtain an efficient estimate using propensity score weighting:

$$\hat{\tau} = \frac{1}{n - n_{\text{pilot}}} \sum_{i=n_{\text{pilot}}+1}^n \left[ \frac{Y_i W_i}{\tilde{e}^*(x)} - \frac{Y_i(1 - W_i)}{1 - \tilde{e}^*(x)} \right]. \quad (15)$$

In the case where  $X_i$  is continuously distributed, one can implement stratification by randomizing within bins (called “strata”) of observations where  $X_i$  is nearly (but not exactly) the same. One can then achieve efficiency by increasing the number of strata with the sample size  $n$  in such a way that the variation in  $X_i$  within each stratum decreases quickly enough as  $n \rightarrow \infty$ , so long as certain smoothness conditions hold (see Cytrynbaum, 2023).

Both of these approaches require some additional regularity conditions in order to achieve the efficient asymptotic variance. In the case of independent treatment assignment, the estimator  $\hat{\mu}(x, w)$  used to form the regression adjustment should be consistent in order to achieve asymptotic efficiency (although inconsistent estimates  $\hat{\mu}(x, w)$  can still yield valid inference due to the doubly robust nature of the estimator). This means that one will need some smoothness conditions on  $\mu(x, w)$  in order to guarantee the consistency of a flexible nonparametric estimate. Regularity conditions on  $\mu(x, w)$  of a similar form are also needed to achieve the efficient asymptotic variance when stratifying on continuous variables, in order to rule out the possibility that the conditional means  $\mu(X_i, 0)$  and  $\mu(X_i, 1)$  vary too much over  $X_i$  in the same stratum.

Thus, while results in the literature show that the efficient asymptotic variance can be achieved in large samples under sufficient regularity using a number of different approaches, these results rely on regularity conditions that may be strong in settings where covariates  $X_i$  are high dimensional or take on many different values. Furthermore, asymptotic results may not provide an adequate description of finite sample performance, particularly in the present setting where the effective sample size is further decreased through the use of pilot

studies. In the next section, we turn these and other practical limitations and considerations of our results and other results in the literature.

## 7 Practical implications and limitations

The asymptotic efficiency bounds derived in this paper provide a benchmark for what can be achieved in sufficiently large samples with sufficient regularity conditions. However, there will often be practical limitations that will make it undesirable to implement experimental designs where the optimal allocation is estimated from pilot studies or initial waves of the experiment.

The overall size of the experiment and the complexity of the variables  $X_i$  that one observes will often severely limit the scope for such designs. One must ask: is it really feasible to use a small fraction of the sample to obtain a reliable estimate of the Neyman allocation? If not, one may choose to rely on prior beliefs about the variance of potential outcomes to come up with a reasonable guess for the optimal allocation. For example, in settings where treatment effects are expected to be small, one will expect the conditional variance of  $Y_i(w)$  to be similar for both treatment groups, so that simply setting  $e(x) = 1/2$  (in the case of estimating the average treatment effect with a single treatment and no constraints due to cost of the treatment) will yield a design that is close to efficient. Cai and Rafi (2024) provide some discussion and Monte Carlo evidence on this issue.

Another consideration is that the data from a single experiment may be used for different purposes. Since the efficient treatment allocation depends on the parameter being estimated, one faces tradeoffs between tailoring the design of the experiment to different goals. For example, suppose that one is interested in comparing a baseline treatment  $W_i = 0$  to two possible treatments, labeled  $W_i = 1$  and  $W_i = 2$ . If both of these treatments will be of interest for future policy choices, one will want to balance the goals of accurate estimation of the treatment effects  $E[Y_i(1) - Y_i(0)]$  and  $E[Y_i(2) - Y_i(0)]$ . The question of how treatment assignment should be chosen to balance the goals of estimating different objects is outside of the scope of the optimality framework considered here.

As discussed in Section 6, the asymptotic variance bound in Hahn (1998) can be achieved either through a combination of iid treatment assignment and regression adjustment, or through more complicated treatment assignment schemes involving stratification. The results in this paper confirm that no further asymptotic efficiency gain is possible using stratification or even with more complex treatment assignment schemes. Given the asymptotic equivalence

of these different approaches, one may focus on other considerations when making choices about experimental design. For example, one may opt for stratification because the resulting efficient estimator (the propensity score weighted estimator (15)) can be easily described in a preanalysis plan, making it easy to “tie one’s hands” regarding the estimator one will ultimately use. Conversely, one may opt for iid sampling if practical considerations make stratification difficult, or if one has prior beliefs about the structure of the conditional mean  $\mu(x, w)$  of potential outcomes that are more easily captured in a regression specification rather than a stratification scheme.

## References

- ABADIE, A. AND G. W. IMBENS (2012): “A Martingale Representation for Matching Estimators,” *Journal of the American Statistical Association*, 107, 833–843.
- ADUSUMILLI, K. (2023): “Risk and optimal policies in bandit experiments,” ArXiv:2112.06363 [cs, econ].
- ANDREWS, D. W. K. (1988): “Laws of Large Numbers for Dependent Non-Identically Distributed Random Variables,” *Econometric Theory*, 4, 458–467.
- BAI, Y., J. LIU, A. M. SHAIKH, AND M. TABORD-MEEHAN (2023): “On the Efficiency of Finely Stratified Experiments,” .
- BAI, Y., J. P. ROMANO, AND A. M. SHAIKH (2021): “Inference in Experiments With Matched Pairs,” *Journal of the American Statistical Association*, 0, 1–12.
- BILLINGSLEY, P. (1995): *Probability and Measure, 3rd Edition*, Wiley-Interscience, 3 ed.
- BLACKWELL, D. AND M. A. GIRSHICK (1954): *Theory of Games and Statistical Decisions*, John Wiley & Sons, Incorporated.
- BRUHN, M. AND D. MCKENZIE (2009): “In Pursuit of Balance: Randomization in Practice in Development Field Experiments,” *American Economic Journal: Applied Economics*, 1, 200–232.
- BUGNI, F. A., I. A. CANAY, AND A. M. SHAIKH (2018): “Inference Under Covariate-Adaptive Randomization,” *Journal of the American Statistical Association*, 113, 1784–1796.

- CAI, Y. AND A. RAFI (2024): “On the performance of the Neyman Allocation with small pilots,” *Journal of Econometrics*, 242, 105793.
- CATTANEO, M. D. (2010): “Efficient semiparametric estimation of multi-valued treatment effects under ignorability,” *Journal of Econometrics*, 155, 138–154.
- CYTRYNBAUM, M. (2023): “Optimal Stratification of Survey Experiments,” .
- DUFLO, E., R. GLENNERSTER, AND M. KREMER (2007): “Chapter 61 Using Randomization in Development Economics Research: A Toolkit,” in *Handbook of Development Economics*, ed. by T. P. Schultz and J. A. Strauss, Elsevier, vol. 4, 3895–3962.
- FIRPO, S. (2007): “Efficient Semiparametric Estimation of Quantile Treatment Effects,” *Econometrica*, 75, 259–276.
- HAHN, J. (1998): “On the Role of the Propensity Score in Efficient Semiparametric Estimation of Average Treatment Effects,” *Econometrica*, 66, 315–331.
- HAHN, J., K. HIRANO, AND D. KARLAN (2011): “Adaptive Experimental Design Using the Propensity Score,” *Journal of Business & Economic Statistics*, 29, 96–108.
- HIRANO, K. AND J. R. PORTER (2023): “Asymptotic Representations for Sequential Decisions, Adaptive Experiments, and Batched Bandits,” .
- IMBENS, G., G. KING, D. MCKENZIE, AND G. RIDDER (2009): “On the finite sample benefits of stratification in randomized experiments,” .
- IMBENS, G. W. AND D. B. RUBIN (2015): *Causal Inference for Statistics, Social, and Biomedical Sciences: An Introduction*, New York: Cambridge University Press, 1 edition ed.
- KUANG, X. AND S. WAGER (2023): “Weak Signal Asymptotics for Sequentially Randomized Experiments,” ArXiv:2101.09855 [cs, math, stat].
- NEYMAN, J. (1934): “On the Two Different Aspects of the Representative Method: The Method of Stratified Sampling and the Method of Purposive Selection,” *Journal of the Royal Statistical Society*, 97, 558–625.
- RAFI, A. (2023): “Efficient Semiparametric Estimation of Average Treatment Effects Under Covariate Adaptive Randomization,” .

ROSENBERGER, W. F. AND J. M. LACHIN (2015): *Randomization in Clinical Trials: Theory and Practice*, John Wiley & Sons, google-Books-ID: ZJEvCgAAQBAJ.

SAVAGE, L. J. (1972): *The Foundations of Statistics*, New York, NY: Dover, 2 ed.

TABORD-MEEHAN, M. (2023): “Stratification Trees for Adaptive Randomisation in Randomised Controlled Trials,” *The Review of Economic Studies*, 90, 2646–2673.

VAN DER VAART, A. W. (1998): *Asymptotic Statistics*, Cambridge, UK ; New York, NY, USA: Cambridge University Press.

VAN DER VAART, A. W. AND J. A. WELLNER (1996): *Weak convergence and empirical processes*, Springer.

## A Proofs

### A.1 Proof of Theorem 3.1

It is immediate from Theorem 7.2 in van der Vaart (1998) that

$$\sum_{i=1}^n \tilde{\ell}_X(X_i; \theta_n) = \frac{1}{\sqrt{n}} \sum_{i=1}^n h' s_X(X_i) - \frac{1}{2} h' I_X h + o_{P_{\theta^*}}(1).$$

To prove (4), we obtain a similar decomposition for the terms involving  $\tilde{\ell}_{Y(w)|X}$ . Let  $w \in \mathcal{W}$  be given. Let  $V_{n,i} = 2 \left[ \frac{\sqrt{f_{Y(w)|X}(Y_i(w)|X_i; \theta_n)}}{\sqrt{f_{Y(w)|X}(Y_i(w)|X_i; \theta^*)}} - 1 \right]$ . The qmd condition then implies  $n E_{\theta^*} [(V_{n,i} - n^{-1/2} h' s_w(Y_i(w)|X_i))^2] \rightarrow 0$ . Note that

$$\tilde{\ell}_{Y(w)|X}(Y_i, X_i; \theta) = 2 \log \left( 1 + \frac{1}{2} V_{n,i} \right) = V_{n,i} - \frac{1}{4} V_{n,i}^2 + V_{n,i}^2 r(V_{n,i})$$

where the last equality uses a second order Taylor expansion of  $t \mapsto 2 \log(1 + t/2)$ , with  $\lim_{t \rightarrow 0} r(t) = 0$ . It follows immediately from the proof of Theorem 7.2 in van der Vaart (1998) that  $\sum_{i=1}^n I(W_{n,i} = w) V_{n,i}^2 |r(V_{n,i})| \leq \sum_{i=1}^n V_{n,i}^2 |r(V_{n,i})| = o_{P_{\theta^*}}(1)$ . Thus,

$$\sum_{i=1}^n I(W_{n,i} = w) \tilde{\ell}_{Y(w)|X}(Y_i, X_i; \theta) = \sum_{i=1}^n I(W_{n,i} = w) V_{n,i} - \frac{1}{4} \sum_{i=1}^n I(W_{n,i} = w) V_{n,i}^2 + o_{P_{\theta^*}}(1).$$

We will show that each of the terms

$$\sum_{i=1}^n I(W_{n,i} = w) [V_{n,i} - E_{\theta^*}[V_{n,i}|X_i] - n^{-1/2}h's_w(Y_i(w)|X_i)] \quad (16)$$

$$\sum_{i=1}^n I(W_{n,i} = w) \left\{ E_{\theta^*}[V_{n,i}|X_i] + \frac{1}{4n}h'I_{Y(w)|X}(X_i)h \right\} \quad (17)$$

$$\sum_{i=1}^n I(W_{n,i} = w) \left[ V_{n,i}^2 - \frac{1}{n}h'I_{Y(w)|X}(X_i)h \right] \quad (18)$$

converge in probability to zero under  $\theta^*$ .

Let  $A_{n,i} = V_{n,i} - E[V_{n,i}|X_i] - n^{-1/2}h's_w(Y_i(w)|X_i)$  so that the summand in (16) is given by  $I(W_{n,i} = w)A_{n,i}$ . For  $i \leq n$ , let  $\mathcal{F}_{2,n,i}$  denote the sigma algebra generated by  $X^{(n)}$ ,  $\{Y_j(w)\}_{w \in \mathcal{W}, 1 \leq j \leq i-1}$  and  $U$ . Note that  $W_{n,i}$  is measurable with respect to  $\mathcal{F}_{2,n,j}$  for  $j \geq i$ , and that  $A_{n,i}$  is measurable with respect to  $\mathcal{F}_{2,n,j}$  for  $j > i$ . In addition,  $E_{\theta^*}[A_{n,i}|\mathcal{F}_{2,n,i}] = E_{\theta^*}[A_{n,i}|X_i] = 0$ , where the last step uses the fact that  $s_w$  is a score function conditional on  $X_i$ . Thus, for  $j > i$ ,

$$E_{\theta^*} [I(W_{n,i} = w)I(W_{n,j} = w)A_{n,i}A_{n,j}|\mathcal{F}_{2,n,j}] = I(W_{n,i} = W_{n,j} = w)A_{n,i}E_{\theta^*} [A_{n,j}|X_j] = 0$$

so that the expectation of the square of (16) is given by

$$\sum_{i=1}^n E_{\theta^*} I(W_{n,i} = w) A_{n,i}^2 \leq n E_{\theta^*} A_{n,i}^2 \leq n E_{\theta^*} \left\{ [V_{n,i} - n^{-1/2}h's_w(Y_i(w)|X_i)]^2 \right\} \rightarrow 0$$

by qmd, where the last inequality uses the fact that  $A_{n,i}$  is equal to  $V_{n,i} - n^{-1/2}h's_w(Y_i(w)|X_i)$  minus its expectation given  $X_i$ .

For (17), note that

$$\begin{aligned} E_{\theta^*} [V_{n,i}|X_i] &= E_{\theta^*} \left[ 2 \frac{\sqrt{f_{Y(w)|X}(Y_i|X_i, \theta_n)}}{\sqrt{f_{Y(w)|X}(Y_i|X_i, \theta^*)}} - 2 \middle| X_i \right] \\ &= E_{\theta^*} \left[ 2 \frac{\sqrt{f_{Y(w)|X}(Y_i|X_i, \theta_n)}}{\sqrt{f_{Y(w)|X}(Y_i|X_i, \theta^*)}} - \frac{f_{Y(w)|X}(Y_i|X_i, \theta_n)}{f_{Y(w)|X}(Y_i|X_i, \theta^*)} - 1 \middle| X_i \right] \\ &= -E_{\theta^*} \left[ \left( \frac{\sqrt{f_{Y(w)|X}(Y_i|X_i, \theta_n)}}{\sqrt{f_{Y(w)|X}(Y_i|X_i, \theta^*)}} - 1 \right)^2 \middle| X_i \right] = -\frac{1}{4} E_{\theta^*} [V_{i,n}^2|X_i]. \end{aligned}$$

Thus, the expectation of the absolute value of (17) is bounded by 1/4 times

$$nE_{\theta^*} \left\{ \left| E_{\theta^*} \left[ V_{i,n}^2 - h' I_{Y(w)|X}(X_i) h / n | X_i \right] \right| \right\} = E_{\theta^*} \left\{ \left| E_{\theta^*} \left[ nV_{i,n}^2 - (h' s_w(Y_i(w)|X_i))^2 | X_i \right] \right| \right\}.$$

Letting  $\tilde{V}_i = h' s_w(Y_i(w)|X_i)$ , this is bounded by

$$\begin{aligned} E_{\theta^*} \{ |nV_{i,n}^2 - [h' s_w(Y_i(w)|X_i)]^2| \} &= E_{\theta^*} (|nV_{i,n}^2 - \tilde{V}_i^2|) = E_{\theta^*} [ |(\sqrt{n}V_{i,n} + \tilde{V}_i)(\sqrt{n}V_{i,n} - \tilde{V}_i)| ] \\ &\leq \sqrt{E_{\theta^*} [(\sqrt{n}V_{i,n} + \tilde{V}_i)^2]} \sqrt{E_{\theta^*} [(\sqrt{n}V_{i,n} - \tilde{V}_i)^2]} \\ &\leq \left\{ 2\sqrt{E_{\theta^*}(\tilde{V}_i^2)} + \sqrt{E_{\theta^*}[(\sqrt{n}V_{i,n} - \tilde{V}_i)^2]} \right\} \sqrt{E_{\theta^*}[(\sqrt{n}V_{i,n} - \tilde{V}_i)^2]}. \end{aligned}$$

This converges to zero since  $E_{\theta^*}[(\sqrt{n}V_{i,n} - \tilde{V}_i)^2] = nE_{\theta^*}[(V_{i,n} - n^{-1/2}h' s_w(Y_i(w)|X_i))^2] \rightarrow 0$  by qmd.

For (18), note that  $E_{\theta^*} \left\{ \left| \sum_{i=1}^n I(W_{n,i} = w) [V_{i,n}^2 - (n^{-1/2}h' s_w(Y_i(w)|X_i))^2] \right| \right\}$  is bounded by  $E_{\theta^*} \{ |nV_{i,n}^2 - [h' s_w(Y_i(w)|X_i)]^2| \}$ , which was shown above to converge to zero. Thus, to show that (18) converges in probability to zero under  $\theta^*$ , it suffices to show that  $\frac{1}{n} \sum_{i=1}^n I(W_{n,i} = w) [(h' s_w(Y_i(w)|X_i))^2 - h' I_{Y(w)|X}(X_i) h]$  converges in probability to zero under  $\theta^*$ . This follows by a law of large numbers for martingale difference arrays (Theorem 2 in Andrews, 1988), since the summand is a martingale difference array with respect to the filtration  $\mathcal{F}_{2,n,i}$ , and it is uniformly integrable under  $\theta^*$  since it is bounded by the sequence  $(h' s_w(Y_i|X_i))^2 + h' I_{Y(w)|X}(X_i) h$ , which is iid and has finite mean. This completes the proof of (4).

## A.2 Proof of Corollary 3.1

We use a martingale representation similar to the one used for matching estimators by Abadie and Imbens (2012). For  $i = 1, \dots, n$ , let  $\tilde{\mathcal{F}}_{n,i}$  denote the sigma algebra generated by  $X_1, \dots, X_i$ , and let  $B_{n,i} = h' s_X(X_i) / \sqrt{n}$ . For  $i = n+1, \dots, 2n$ , let  $\tilde{\mathcal{F}}_{n,i}$  denote the sigma algebra generated by  $X^{(n)}$ ,  $\{Y_j(w)\}_{w \in \mathcal{W}, 1 \leq j \leq i-n}$  and  $U$ , and let  $B_{n,i} = \sum_{w \in \mathcal{W}} I(W_{n,i-n} = w) h' s_w(Y_{i-n}(w)|X_{i-n}) / \sqrt{n}$ . Then  $\{B_{n,i}\}_{i=1}^{2n}$  is a martingale difference array with respect to the filtration  $\{\tilde{\mathcal{F}}_{n,i}\}_{i=1}^{2n}$ . In addition,  $\sum_{i=1}^{2n} E_{\theta^*} [B_{n,i}^2 | \tilde{\mathcal{F}}_{n,i-1}] = h' \tilde{I}_n h$ , and, by Theorem 3.1, we have  $\ell_{n,h} = \sum_{i=1}^{2n} B_{n,i} - h' \tilde{I}_n h / 2 + o_{P_{\theta^*}}(1)$ . In case (i) (where  $\tilde{I}_n$  converges in probability to  $\tilde{I}^*$  under  $\theta^*$ ), it then immediately from a central limit theorem for martingale arrays (Theorem 35.12 Billingsley, 1995) that  $\ell_{n,h}$  converges to a  $N(-h' \tilde{I}^* h / 2, h' \tilde{I}^* h)$  law under  $\theta^*$  (the Lindeberg condition follows since  $\{B_{n,i}\}_{i=1}^n$  and  $\{B_{n,i}\}_{i=n+1}^{2n}$  are each dominated by

sequences of iid variables with finite second moment).

Now consider case (ii), where  $\tilde{I}_n \leq \tilde{I}^* + o_{P_{\theta^*}}(1)$ . Let  $\Sigma_n = \Sigma_n(X^{(n)})$  be a sequence of positive semidefinite symmetric matrices with  $\tilde{I}_n + \Sigma_n = I^* + o_{P_{\theta^*}}(1)$ . Given  $U, X^{(n)}, Y_n^{(n)}$ , let  $Z_1, \dots, Z_n$  be iid and normally distributed under  $\theta$  with identity covariance and mean  $\Sigma_n^{1/2}(\theta - \theta^*)$ . Then

$$\begin{aligned} \tilde{\ell}_{n,h} &= \log \frac{dP_{\theta^*+h/\sqrt{n}}}{dP_{\theta^*}}(U, X^{(n)}, Y_n^{(n)}, Z^{(n)}) = \ell_{n,h} + \sum_{i=1}^n Z_i' \Sigma_n^{1/2} h / \sqrt{n} - h' \Sigma_n h / 2 \\ &= \sum_{i=1}^{2n} B_{n,i} + \sum_{i=1}^n Z_i' \Sigma_n^{1/2} h / \sqrt{n} - h' (\tilde{I}_n + \Sigma_n) h / 2 + o_{P_{\theta^*}}(1) \end{aligned}$$

where the last step applies Theorem 3.1. Let us define  $B_{n,i} = Z_{i-2n}' \Sigma_n^{1/2} h / \sqrt{n}$  for  $i = 2n + 1, \dots, 3n$ , so that the above display can be written as  $\sum_{i=1}^{3n} B_{n,i} - h' (\tilde{I}_n + \Sigma_n) h / 2 + o_{P_{\theta^*}}(1)$ . Letting  $\tilde{\mathcal{F}}_{n,i}$  be the sigma algebra generated by  $\tilde{\mathcal{F}}_{n,2n}$  and  $Z_1, \dots, Z_{i-2n}$  for  $i = 2n + 1, \dots, n$ ,  $\{B_{n,i}\}_{i=1}^{3n}$  is a martingale difference array with respect to the filtration  $\{\tilde{\mathcal{F}}_{n,i}\}_{i=1}^{3n}$ . Furthermore,  $\sum_{i=1}^{3n} E_{\theta^*}[B_{n,i}^2 | \tilde{\mathcal{F}}_{n,i-1}] = \tilde{h}' (I_n + \Sigma_n) h = h' \tilde{I}^* h + o_{P_{\theta^*}}(1)$ , and it satisfies the Lindeberg condition by the arguments above and uniform boundedness of  $\Sigma_n$ . It therefore follows that  $\tilde{\ell}_{n,h}$  converges in distribution under  $\theta^*$  to a  $N(-h' \tilde{I}^* h / 2, h' \tilde{I}^* h)$  law as claimed.

### A.3 Proof of Theorem 4.1

We have  $I_{Y(0)|X}(X_i) = E[s_{Y(0)|X}(Y_i|X_i)^2 | X_i] = \frac{\sigma_{\theta^*}^2(X_i, 0)}{[1 - e^{*(X_i)}]^2}$  and  $I_{Y(1)|X}(X_i) = E[s_{Y(1)|X}(Y_i|X_i)^2 | X_i] = \frac{\sigma_{\theta^*}^2(X_i, 1)}{e^{*(X_i)^2}}$  so that, by (2),  $I_{Y(0)|X}(X_i) = I_{Y(1)|X}(X_i)$ . Letting  $I_{Y|X}(X_i) = I_{Y(0)|X}(X_i) = I_{Y(1)|X}(X_i)$ , we then have

$$I_X + \frac{1}{n} \sum_{i=1}^n \sum_{w \in \{0,1\}} I(W_{n,i} = w) I_{Y(w)|X}(X_i) = I_X + \frac{1}{n} \sum_{i=1}^n I_{Y|X}(X_i),$$

which converges to  $v_{e^{*(\cdot)}}$  under  $\theta^*$  by the law of large numbers. Thus, applying Corollary 3.1(i) with  $v_{e^{*(\cdot)}}$  playing the role of  $\tilde{I}^*$ ,  $\ell_{n,h}$  converges to a  $N(-h^2 v_{e^{*(\cdot)}} / 2, h^2 v_{e^{*(\cdot)}})$  law under  $\theta^*$  as claimed.

## A.4 Proof of Corollary 4.1

The result is immediate from local asymptotic normality and the local asymptotic minimax theorem, as stated in Theorem 3.11.5 in van der Vaart and Wellner (1996). (Formally, we consider the submodels  $\theta^* + \tilde{h}(nv_{e^*(\cdot)})^{-1/2}$  indexed by  $\tilde{h}$  when applying the definition of local asymptotic normality on p. 412. Then  $n^{1/2}[ATE(\theta^* + \tilde{h}(nv_{e^*(\cdot)})^{-1/2}) - ATE(\theta^*)] \rightarrow \tilde{h}v_{e^*(\cdot)}^{1/2}$ , so that the derivative condition on the top of p. 413 holds with  $\dot{\kappa}(t) = v_{e^*(\cdot)}^{1/2}t$ .)

## A.5 Proof of Theorem 5.1

We have

$$\begin{aligned} I_X + \frac{1}{n} \sum_{i=1}^n \sum_{w \in \mathcal{W}} I(W_{n,i} = w) I_{Y(w)|X}(X_i) &= I_X + \frac{1}{n} \sum_{i=1}^n \sum_{w \in \mathcal{W}} I(W_{n,i} = w) [\lambda(X_i) + \mu' r(X_i, w)] \\ &\leq I_X + \frac{1}{n} \sum_{i=1}^n (\lambda(X_i) + \mu' c) + o_{P_{\theta^*}}(1) = v_{p^*(\cdot)} + o_{P_{\theta^*}}(1) \end{aligned}$$

where the inequality uses (13) and the last step applies the law of large numbers. The result now follows from Corollary 3.1(ii), with  $v_{p^*(\cdot)}$  playing the role of  $\tilde{I}^*$ .

## A.6 Proof of Corollary 5.1

The result is immediate from local asymptotic normality and the local asymptotic minimax theorem (van der Vaart and Wellner, 1996, Theorem 3.11.5). (As with the proof of Corollary 4.1, we consider the submodels  $\theta^* + \tilde{h}(nv_{p^*(\cdot)})^{-1/2}$  when applying the definition of local asymptotic normality on p. 412.)